Post Consultation Report

Mackintosh Place – Highways Improvements

Project No: CO18059

A consultation was held on the above scheme proposals between 14th December 2018 – 4th January 2019, although as this fell over the Christmas Holidays any correspondence that was received shortly after the deadline was still included as part of this report. The purpose of the consultation was to obtain information from the local community in order to improve the scheme and if possible address any local concerns.

From the approximately 500 properties consulted and 20 site notices displayed on site, 9 individual responses were received, these have been summarised as follows:

- 6 - Support the proposal (with additional comments raised)
- 1 - Object to the proposal
- 1 - Additional Comment / Suggestion in relation to the scheme however they did not state whether they support or are against the proposal.
- A petition containing 30 signatories from 21 separate properties along Mackintosh Place Supporting the Proposal

Of all the above individual responses additional comments were also made regarding the schemes and these have been addressed within the body of this report. There was also a number of residents who in their correspondence objected on the basis of they thought we were removing the existing zebra crossing near Moy Road, although this was only being relocated. Therefore these have not been counted as objections to this scheme.

Recommendation

In view of the below it is proposed to **proceed** with the proposal subject to available funding. The scheme will introduce a number of Traffic Calming features such as speed tables and zebra crossings that will improve overall road safety in the area for all road users.
The below are comments received during the consultation period that are against the proposal:

Issue – Potential Loss of Parking as part of the Zebra Crossing

“I would like the council the reconsider the plans to place a zebra crossing outside *house number redacted* Mackintosh Place Cardiff …
By placing a crossing outside *house number redacted*, you will not only be taking many parking spaces away from the opposite side of the road but also on our side as at present cars can park on one side between 6.30pm and 8am. This crossing will make a bad situation far worse as the zig zags will take up a lot of space….”

At this location there are already two existing Bus Stops and double yellow lines which are associated with these bus stops in order to prevent vehicles parking at this location. Introducing a tabled zebra crossing at this location means there will be no impact on the existing residents parking along Mackintosh Place. If this tabled zebra crossing was to be relocated in any other location along this stretch of Mackintosh Place there would be a loss of Residents Only Parking which is likely to be more detrimental to residents in the area.

Cardiff Council is aware of the demand for parking and we take all measures to maximise the available space within these types of scheme. However, the safety of pedestrians and facilitating safe convenient pedestrian movement, particularly to and from schools, is considered very important. In accordance with the Council’s policies and strategy, this takes precedent over parking provision. However, we will take these views into consideration and will see what can be done during the detailed design process to improve parking availability.

Therefore it is proposed to continue with the scheme on the basis of introducing the Tabled Zebra Crossing as shown on the originally consulted plan.

Issue – The Funding Should be Used Elsewhere

“The money wasted on these foolish schemes should first be spent on maintaining the roads in a safe and acceptable condition. It is falsely claimed that the reason for these proposals are on grounds of pedestrian safety and to encourage motorists to use other forms of getting about.”

“I object to the proposals to table areas of Mackintosh Place for the following reasons. The funds wasted on these fashionable, vanity policies should be spent on maintaining the roads to the benefit of all road users, pedestrians, public transport users as well as motorists who have no viable option to use a car.”

This scheme is being funded from “Welsh Government: Active Travel Funding”, this funding was awarded by the Welsh Government after we developed this scheme and which met their criteria in relation to improving road safety. As this funding has been allocated towards delivering this project this funding cannot be re-allocated towards other issues such as maintenance of the Highway. Therefore any issues regarding existing road maintenance issues should be addressed to our “Asset Management Team”.

Issue – The Scheme Discriminates Against Disabled People

“The proposals discriminate against disabled people preventing them from living their lives in a positive manner.”

*The physical features being introduced as part of this scheme such as the “Speed Tables” and “Tabled Zebra Crossing” are all introduced in line with current design guidelines and standards which dictate the gradients and angles these physical features should be introduced on the Highway. Providing vehicles slow down sufficiently when travelling over these features there will be no detrimental effect to drivers / passengers as they travel over these features.*

*It is also worth noting that by introducing these physical features and reducing vehicles speeds along this route this will improve crossing facilities for both disabled and non-disabled users along this route.*

Issue – This Scheme will increase Air Pollution

“The claimed safety advantages are far outweighed but the proven damage to air quality caused by these ill thought out schemes.”

*Whilst research has shown that traffic calming measures including speed humps, can cause an increase in vehicle emissions, these measures are normally installed in residential areas, with low traffic flows. Any increase in emissions as a result of the installation of speeds humps is likely to be minimal and unlikely to significantly impact the air quality in the area. As such the Council needs to balance the benefits that will be gained from traffic calming measures, in terms of saving lives and reducing injuries to any small increase in emissions that may be caused. Traffic calming measures will continue to have a role for some roads and other policy interventions, such as promoting alternative safe active travel opportunities will assist in improving road safety and improving air quality by reducing vehicle trips.”*
The below are comments received during the consultation period that support the proposal:

“We welcome the proposed speed tables on Mackintosh Place”

“Thank you for informing residents about this scheme which I support entirely and is much needed."

“I walk up and down this road daily - almost all drivers go in excess of 20mph, many in excess of 30mph and it only takes a few minutes to see a car doing 40mph or 50mph. I cross the road daily with a 4 year old and it's a dangerous road, and I very much hope these proposed changes take place soon.”

“I am very much in favour of improving Mackintosh Place for pedestrians and other more vulnerable road users. I am also hugely in favour of the relocation of the zebra crossing at Moy Road. It is a crossing I use numerous times each day taking my kids to and from school and nursery and is a crossing I have seen some incredible driving (and not in a good way!).”

“The speed tables or humps are much needed, we see some foolish drivers driving recklessly at very high speed on mackintosh place.”

“We the undersigned write to lend our full support to Cardiff Council’s consultation proposal (Ref: C018059) to improve pedestrian crossing facilities on Mackintosh Place CF24 4RP

“We residents simply request that we can live in a safe environment where the elderly, children, pedestrians, cyclists and other law-abiding motorists feel safe when using Mackintosh Place. The proposed measures will go a long way towards creating a better environment for all concerned.”

“We the undersigned support the Councils scheme to make Mackintosh Place a safer street for pedestrians, cyclists and residents by introducing the measures proposed in the consultation Documents.”

“The addition of extra pedestrian crossings is a positive development but there is no reasonable visual advantage to a tabled crossing providing the crossings are maintained properly on a regular basis.”
The below are additional comments that were received during the consultation period regarding other matters arising from the consultation:

Issue – There is no requirement for an Additional Crossing along this road

“An additional zebra crossing is not needed, it is such a long road that very few people would actually utilise it.”

As part of the scheme development surveys are undertaken which look at factors such as pedestrian flows, vehicles flows and speeds etc... It was identified that pedestrians cross Mackintosh Place between its junctions with Dalcross Street and Ty’n-Y-Coed Place. As there is an existing Bus Stop at this location it is likely that there is also footfall generated from this bus stop and therefore we are happy to proceed with this additional Zebra Crossing at this location.

Issue – Will this scheme be presented to Committee and can the Public Attend

“Please could you inform me when this matter is put before Committee and if it is possible for members of the Public to attend.”

I can advise that this proposal and other Transport Projects Schemes are not put before committee, they pass through our standard Transport Projects consultation process.

The purpose of this consultation is to obtain information from the local community in order to improve the scheme and if possible address any local concerns. The decision on whether a scheme will proceed or not is not based on the number of residents who agree or disagree with the proposals. All comments received during this consultation period are carefully considered to enable a decision to be made on what action should be taken to address the issues raised. After the Post Consultation Report has been finalised and discussed with the Local Ward Members, the report is published. This report notes the issues raised and gives the designer’s response including any changes which are deemed appropriate. This then sets out the intended progress of the scheme, including any revision, review or cancellation of the current proposal.

When the report is finalised a copy of the report is published on the Council website at www.cardiff.gov.uk/TransportProjects and selecting the post consultation link under the relevant scheme title. Alternatively, a paper copy is available by e-mailing TransportProjects@cardiff.gov.uk. Site notices are displayed on the street within the proposed Traffic Scheme area that will inform the public of the outcome of the consultation process (directing them to the Council’s website for further information), as no additional letter drop is undertaken.
Issue – No Traffic Calming Features proposed between Moy Road and Albany Road / City Road Junction.

“We are concerned that no speed table is to be situated on the first section of Mackintosh Place, between the Crwys/Albany/City/Richmond Road junction ("Death Junction") and Moy Road. Vehicles that have been queuing in traffic on these roads frequently speed up as soon as they get onto Mackintosh Place, ignoring the 20 mph limit.”

“We also believe that with neither a speed table nor a zebra crossing on the long stretch of Mackintosh Place from Death Junction to beyond Dalcross Street, vehicles will be even more inclined to ignore the speed limit, further increasing the danger to pedestrians.”

“To sum up: we feel the proposed plans fail to improve the most dangerous section of Mackintosh Place between Death Junction and Dalcross Street. We would like to see an additional speed table on this section, and although we understand there is a need for a zebra crossing near Dalcross Street, we feel this should be in addition to the existing crossing at Moy Road, not a replacement for it.”

“According to the proposal there will be no speed tables installed between the bottom of Mackintosh Place and Moy Road so cars will travel at considerable speed. Lifes will be lost if this proposal goes ahead.

At present this proposal only includes the introduction of Traffic Calming Features between its junction with Pen-y-Wain Road and Moy Road. There is not sufficient funding as part of this proposal to introduce additional Traffic Calming Features south of the junction with Moy Road. The introduction of any additional speed tables along this route would also require full carriageway reconstruction around the speed table which would significantly increase the scheme costs. The funding for this Scheme has been awarded from Welsh Government, and there are no additional funds available towards introducing additional features. However, if during the detailed design stage the scheme estimate is coming in within budget we may be able to introduce additional red surface dressing road markings with 20mph roundels and repeaters to re-inforce the fact that drivers are within a 20mph speed limit.

Any vehicles travelling along this section of Mackintosh Place are within an existing 20mph area and approaching a five armed junction, therefore vehicles should already be reducing speeds as they approach this location.

Following implementation of this scheme post scheme monitoring will be undertaken at this location to assess vehicle speeds in the area. If there are issues with vehicle speeds through this section of Mackintosh Place then a scheme could be added to our future programme list and implemented when / if funding becomes available.
Issue – Relocation of the existing crossing near the junction of Moy Road

“Leading on from this point: we are very worried about the proposal to relocate the existing zebra crossing currently at the junction of Moy Road and Mackintosh Place.”

“I have looked at the consultation in detail and am opposed to the proposed traffic calming measures especially in regards of moving the current zebra crossing from the Moy Road junction to the Dalcross junction.”

What we need is to keep the current zebra crossing and to install an additional one at Dalcross Street with more speed tables between the Moy Road junction and the Death junction.

“My comment is on the placing of the tabled zebra crossing adjacent to Moy Road. From the diagram, this appears to be proposed to be directly adjacent to the junction. This will make it difficult for drivers to turn out of Moy Road, particularly when approaching from the east and turning north. If there are pedestrians near or on the crossing, there will be insufficient space for the vehicle to get across the road and wait; if there are cars behind the waiting vehicle who cannot see the obstruction, they will wonder why the driver are waiting; and there is potentially the danger of pedestrians already on the crossing not being seen as the vehicle turns north towards them…

Could the proposed tabled zebra be moved a sufficient distance in either direction up or down Mackintosh Place, whilst still near to Moy Road?”

“Our final concern is about the proposed positioning of the zebra crossing so close to the bus stop near Dalcross Street. We have frequently observed that many drivers on Mackintosh Place approach the zebra crossings at speed. They don’t slow down unless they are sure that somebody is waiting to cross the road. Any pedestrian using the crossing who is hidden behind a stationary bus, therefore runs the risk of being knocked down by a fast-moving vehicle”

*I can confirm that as part of this proposal on the site notice it stated “Existing Zebra Crossing to be relocated and converted to a tabled Zebra Crossing”. This may have caused confusion to where this zebra crossing is actually being re-located to. For clarification it is proposed to move the existing zebra crossing by approximately 10m closer to the junction of Moy Road as shown on the site notice. The tabled zebra crossing between its junction of Dalcross Street and Ty’n-Y-Coed Place is an additional new tabled zebra crossing.*

*In relation to the proposed Tabled Zebra Crossing being relocated near the bus stop, there are many similar scenarios around the City in which Bus Stops are in close proximity to Zebra Crossings. It is worth noting that this is within a 20mph speed limit and also the zebra crossing is tabled which means vehicle speeds should naturally be reduced on approach to this location. During the detailed design stage there will also be advanced warning signage introduced warning drivers of the proposed road hump. However, we will continue to monitor this location*

*Pedestrian surveys were undertaken prior to development of this scheme which identified that the existing crossing near the junction of Moy Road was heavily used during peak times. However, there was also a high number of pedestrians who cross Mackintosh Place without*
walking up to the existing crossing and follow the direct route across Moy Road from East to West or West to East. Therefore, it is proposed to move this crossing closer to Moy Road in order to encourage pedestrians to cross using the formal zebra crossing facility. The existing zebra crossing will be upgraded to a tabled zebra crossing in order to assist in reducing vehicle speeds. This will also be relocated approximately 10 metres south of where the existing crossing is, this will therefore have no impact on a loss of parking in the area as there are already existing zig zag road markings at this location.

If the proposed location of the Zebra Crossing is further moved away from the junction it is likely that the issue of pedestrians not making use of the crossing will still remain and there would be no benefit to changing the location of the existing crossing. Therefore it is proposed that the tabled zebra crossing be relocated in line with the originally consulted plan.

Issue – Requesting for the junction of 49 Mackintosh Place to be built out to prevent vehicles parking at this location.

“But is the plan to narrow the road slightly and extend the kerb at 41 Moy Road? If so, is there any way a similar thing could be done on the opposite corner (at 49 Mackintosh Place)? It is often used by delivery trucks and people parking despite being double yellows, which makes it extremely difficult for drivers to turn right onto Mackintosh Place.”

As part of this proposal it is proposed to build out the tabled zebra crossing in order to increase visibility of pedestrians crossing at this location and also reduces the width of carriageway pedestrians have to cross. As stated there are existing double yellow lines on the junction of Moy Road / Mackintosh Place, these restrictions prevent all day parking occurring at this location. However, as there is a high demand for parking in the area these double yellow lines allow vehicles to load / unload at this location for short periods of time. If this junction was also built out this would significantly reduce the opportunities for loading in the area. It is also worth noting that as the zebra crossing at this location will now be tabled and this will help reduce vehicle speeds around the junction of Moy Road / Mackintosh Place. Therefore it is not proposed to build out the junction at this location.

Issue – Relocate and Existing Bus Stop

“(As part of the solution, the bus stop at the bottom of Mackintosh Place could be moved up at least 10 feet from its current location outside the George pub to remove the bottleneck of pedestrians, cars, cyclists and people waiting for the bus stop at this point.)”

As this is an existing Bus Stop for which is heavily used this request would have to be forwarded to the Public Transport Team to investigate and would not form part of this consultation as any alterations to the existing Bus Stop location would require an additional consultation to be undertaken.
Issue – Technical Details regarding Scheme Design

“The existing zebra crossing needs to become better lit, the posts should have LED’s, it’s very difficult for drivers to notice the crossing, the crossing area should be raised as a table crossing, this will force vehicles to slow down too.”

Whilst we fully support the scheme; we would urge Senior Officers / Committee to request the Engineers to include the following in the final design:

- The proposed speed tables at 157 and 195 Mackintosh Place should not restrict any parking facilities, which currently exist.
- The proposals include for adequate lighting standards to illuminate the new works
- The Council Engineers undertake a full topographical and drainage survey so that the proposals do not hinder the free and effective drainage of the carriageway and footways. New works must take into consideration the need for new drainage.
- Efforts are made to service and enhance the existing drainage for the future.

Mackintosh Place is a long road with very few road gullies, many of which are in poor repair due to debris from builders. The middle section of the road is flat, therefore additional drainage provision should be included as part of the works. We do not wish for future problems to occur.”

In relation to the proposed speed tables being introduced as part of this scheme these will be full width speed tables in line with others around the City. These speed tables to not restrict any parking facilities as vehicles are still able to park at these locations.

When our initial scheme concept designs are sent to our Detailed Design Team to formally design, at this stage Drainage Surveys, Topographical Surveys and a number of other surveys are always undertaken as part of the design work. The existing crossing and also any newly proposed crossings will also have LED lighting introduced in line with current Council Design Standards. However, all these additional comments will be passed onto our Detailed Design Team so they are aware of the concerns which have been raised.

Issue – Request that we investigate the five armed junction of Mackintosh Place / Richmond Road

“Also - are you consulting on the five-way junction at the bottom of Mackintosh Place? This is particularly dangerous to cycle across at peak times, and is dangerous all the time when turning right from Mackintosh Place onto Richmond Road”

This location fall outside the extent of this scheme, any road safety issues or requests for additional Road Safety Measures across the City should be addressed to transportprojects@cardiff.gov.uk or write to “Transport Projects, Room 301, County Hall, Atlantic Wharf, Cardiff, CF10 4UW”.
Following the recent consultation on a traffic management proposal, the Council is preparing to implement the scheme based on the plan shown.

Further details about this consultation are available at www.cardiff.gov.uk/TransportProjects using the 'view consultations' link. Alternatively, please e-mail TransportProjects@cardiff.gov.uk or telephone 029 2087 3289 to request a paper copy of the post-consultation report.